Congress of the United States

Washington, DC 20515

August 3, 2023

The Honorable Thomas J. Vilsack Secretary U.S. Department of Agriculture 1400 Independence Avenue, SW Washington, DC 20250

Dear Secretary Vilsack:

We write as a follow-up to a letter dated November 3, 2021 requesting an update on efforts at the U.S. Department of Agriculture (USDA) to revise the handling and care standards for captive marine mammals and ensure such standards reflect the best available science. These standards of care were last meaningfully updated in 1984, nearly forty years ago, and although the USDA proposed changes in 2016, the new regulations were never finalized. As you know, the Fiscal Year 2023 omnibus bill directed USDA to prioritize the development of new regulations and provide Congress with an update within six months, a deadline which has now passed.

Since we sent our last letter, several well-documented captive marine mammal deaths and illnesses have demonstrated the costs of inaction. In multiple investigations, the USDA's Animal and Plant Health Inspection Service found that tanks at various aquariums had insufficient shade or protection from reflected light, causing eye lesions and potentially exacerbating solar dermatitis, skin ulceration, or other issues. Previously proposed changes to the outdoor facilities regulations would have required consistent shade to be available for each animal in an enclosure, but these proposed changes were never finalized.

Significant progress has also been made in other areas of marine mammal biology and ecology since USDA last updated its regulations. For example, research within the last 20 years indicates that marine mammals in the wild travel far more widely than previously understood, including diving to astounding depths. In the last 10 years, researchers have found that orcas can achieve depths of more than 3,500 feet when they dive, more than 1,000 feet deeper than previously believed. Under current regulations, however, the minimum tank depth for a captive whale or dolphin is only one half of the length of an average-sized adult, or 12 feet for orcas.

In short, updates to handling and care standards for captive marine mammals do not reflect current science and are long overdue. We again urge you to develop a humane and science-based rule to modernize these outdated regulations and protect these highly intelligent and social animals.

Thank you for your consideration. We look forward to your response.

Sincerely,

Dianne Feinstein United States Senator

Adam B. Schiff Member of Congress

Jeffrey A. Merkley United States Senator

Ron Wyden United States Senator

Cory A. Booker United States Senator

Suzar K. DelBene Member of Congress

Jared Huffman Member of Congress

Aude J. San

Linda T. Sánchez Member of Congress

Earl Blumenauer Member of Congress

Nanette Diaz Barragán

Nanette Diaz Barragán Member of Congress

Chris Van Hollen United States Senator

Alex Padilla United States Senator

Jared skowitz

Member of Congress

Donald S. Beyer Jr. Member of Congress

Adam Smith Member of Congress

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Suzanne Bonamici Member of Congress

Mark Jalaan

Mark Takano Member of Congress

Gerald E. Connolly Member of Congress

Donald M. Payne, Jr. Member of Congress